# Interpreting IV LATE

# James J. Heckman University of Chicago Extract from: Building Bridges Between Structural and Program Evaluation Approaches to Evaluating Policy (JEL 2010)

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- In the economic theory of policy evaluation, a comparison between marginal benefits and marginal costs determines the optimal size of social programs.
- Consider how the IV estimator as embodied in LATE addresses this question, and how making explicit its implicit economics improves the range of policy questions LATE can answer.



- In the spirit of the program evaluation literature, ignore general equilibrium effects and ignore the *ex-ante* and *ex-post* distinction.
- These topics are addressed in many papers in the structural approach.
- To simplify the notation, keep the conditioning variables X implicit unless it clarifies matters by making them explicit.



## Definition of LATE

- Z = z: random variable Z takes the value z.
- Z is a vector with K components,  $Z = (Z_1, \ldots, Z_K)$ .
- $z^j$  means a particular realization of Z, i.e.,  $z^j = (z_1^j, \ldots, z_K^j)$ .
- Assume all means are finite.



• Equation for *ex-post* outcome Y as a function of participation status is

$$Y = \alpha + \beta D + \varepsilon \tag{1}$$

• In terms of counterfactual notation,  $\alpha = \mu_0$ ,  $\varepsilon = U_0$  and  $Y_0 = \mu_0 + \varepsilon$ , and  $\beta = (Y_1 - Y_0) = \mu_1 - \mu_0 + U_1 - U_0$ .



• Denote the mean of  $\beta$  by  $\bar{\beta}$ 

$$Y = \alpha + \bar{\beta}D + \{\varepsilon + (\beta - \bar{\beta})D\},$$
(2)

where 
$$\bar{\beta} = \mu_1 - \mu_0$$
.



• Instrumental variables (IV) do not in general estimate  $\bar{\beta}$  and instrumental variables estimators using different instruments have different probability limits.

## What Policy Parameter Does LATE Estimate?

- The LATE parameter is widely interpreted as estimating the mean return at the margin defined by manipulation of the instrument.
- One must be very careful in making this interpretation.
- Not generally true.



- In general, LATE is not the same as β
  , but it might be all that is needed to evaluate any particular policy (Marschak's Maxim).
- Key question: "what question does LATE answer?"
- The people induced to go into state 1 (D = 1) by a change in any particular instrument need not be the same as the people induced to go to state 1 by policy changes other than those corresponding exactly to the variation in the instrument.
- A desired policy effect may not directly correspond to the variation in the IV.
- In this case, by the people induced to change state by the instrument are not identified in LATE.



- Widely held intuitions about what IV identifies break down in this case since different instruments identify different parameters.
- Moreover, if there is a vector of instruments that generates choices and the components of the vector are intercorrelated, IV estimates using the components of Z as instruments, one at a time, do not, in general, identify the policy effect corresponding to varying that instrument, keeping all other instruments fixed, the *ceteris paribus* effect of the change in the instrument.
- Using the implicit economics of the model, one can do better than hope that LATE identifies a parameter of interest.
- One can also identify the set of persons shifted by the instrument.

# LATE

- LATE is defined by the variation of an instrument.
- The instrument in LATE plays the role of a randomized assignment.
- Randomized assignment is an instrument.
- $Y_0$  and  $Y_1$  are potential *ex-post* outcomes.
- Instrument Z assumes values in  $\mathcal{Z}$ ,  $z \in \mathcal{Z}$ .



## Some Useful Counterfactuals

- D(z) is an indicator of hypothetical choice representing what choice the individual would have made had the individual's Z been exogenously set to z.
- D(z) = 1 if the person chooses (is assigned to) 1.
- D(z) = 0, otherwise.
- One can think of the values of z as fixed by an experiment or by some other mechanism independent of (Y<sub>0</sub>, Y<sub>1</sub>).
- All policies are assumed to operate through their effects on Z.
- It is assumed that Z can be varied conditional on X.



# Monotonicity

- D(z<sup>1</sup>) ≤ D(z<sup>2</sup>) for all persons (same direction of inequality across all persons).
- This condition is a statement **across** people.
- This condition does not require that for any other two values of Z, say z<sup>3</sup> and z<sup>4</sup>, the direction of the inequalities on D(z<sup>3</sup>) and D(z<sup>4</sup>) have to be ordered in the same direction as they are for D(z<sup>1</sup>) and D(z<sup>2</sup>).
- It only requires that the direction of the inequalities are the *same across people*.
- Thus for any person, D(z) need not be monotonic in z.
- A better term for monotonicity is **uniformity**.



 Under LATE conditions, for two distinct values of Z, z<sup>1</sup> and z<sup>2</sup>, IV applied to (1) identifies

LATE
$$(z^2, z^1) = E(Y_1 - Y_0 | D(z^2) = 1, D(z^1) = 0),$$

if the change from  $z^1$  to  $z^2$  induces people into the program  $(D(z^2) \ge D(z^1)).$ 

- This is the mean return to participation in the program for people induced to switch treatment status by the change from z<sup>1</sup> to z<sup>2</sup>.
- Remember *X* is held fixed.



- LATE does not identify which people are induced to change their treatment status by the change in the instrument.
- It leaves unanswered many policy questions.
- For example, if a proposed program changes the same components of vector Z as used to identify LATE but at different values of Z (say z<sup>4</sup>, z<sup>3</sup>), LATE(z<sup>2</sup>,z<sup>1</sup>) does not necessarily identify LATE(z<sup>4</sup>, z<sup>3</sup>).



- If the policy operates on different components of Z than are used to identify LATE, one cannot, in general, use LATE to identify marginal returns to the policy.
- It does not, in general, identify treatment on the treated, ATE or a variety of criteria.
- But using the implicit economics of the problem one can do better as I show next.

